

**THE CONCEPT OF THE REPUBLIC OF INDONESIA'S STATE POLICE
SUPERVISION OF FOREIGN CITIZENS FROM A NATIONAL SECURITY
PERSPECTIVE**

Jon Ruhut Sinaga ¹, Lusia Sulastri ²

Faculty of Master of Law, Universitas Bhayangkara Jakarta Raya

jhonrsng96@gmail.com, lusia.sulastri@dsn.ubharajaya.ac.id

Abstract

Increasing mobility of Foreign Citizens (WNA) as impact globalization give contribution to growth economy national , but also has the potential cause threat to security national through abuse permission stay , crime transnational crime cyber , human trafficking , as well disturbance to security and order community (public order and security). Research This aim For analyze draft supervision The Republic of Indonesia National Police (POLRI) against foreign nationals in perspective security national as well as formulating an adaptive supervision model to development threat contemporary research use method juridical normative with approach statute *approach* and legal approach conceptual (*conceptual approach*). Primary legal materials in the form of Constitution Number 2 of 2002 concerning Republic of Indonesia National Police , Law Number 6 of 2011 concerning Immigration , as well as regulation legislation related , which is analyzed in a way qualitative through reasoning deductive . Research results show that draft POLRI supervision of foreign nationals is not only enforcement - oriented law , but also includes function intelligence security , detection early , policing community policing , as well as synergy cross sectoral through the Foreigners Monitoring Team (PORA Team). Optimization supervision need integration system information inter-agency , utilization digital technology , strengthening capacity intelligence and coordination international in face crime transnational . Concept the put supervision of foreign nationals as an integral part of

the security strategy national oriented towards prevention , protection interest national , and maintenance stability security domestic .

Keywords: Indonesian National Police , Foreign Citizens Surveillance , National Security , Intelligence Security , PORA Team.

A. Background

Globalization has push increasing mobility resident across countries as consequence from openness connection international in the field economy ¹, investment , tourism , education , and employment . Indonesia as an archipelagic country has potential economy , resources Power nature and destinations big tour be one of objective main for Foreign Citizens (WNA). The presence of WNA provides contribution positive to growth economy national through improvement investment , foreign exchange sector tourism , technology transfer , and creation field work ². However Thus , the increase mobility of foreign nationals also presents challenge new for the country in guard security and order community (Kamtibmas), in particular if existence and foreign national activities do not supervised in a way effective and potential cause disturbance to interest national .

In in practice , various violation laws involving foreign nationals are still often found in Indonesia ³. The form violation the including abuse permission overstaying which results in the practice worker illegal , action criminal transnational like smuggling narcotics , human trafficking, money laundering , crime cybercrime , as well as various violation to order general and social norms in society ⁴. Characteristics crime the nature cross jurisdiction , utilizing development technology information , and involves network international so that need system more supervision adaptive ,

¹Natasya, CG, Hutauruk , MC, Gaol, RFL, & Kautsar , MA (2025). Globalization (in Fields of Science and Technology, Economics, Communication , Transportation , Culture). *Cendekia : Journal Multidisciplinary Science* , 1 (3), 100-104.

²Ramadan, DP, Purnomo, AS, & Firlana , H. (2025). REVIEW OF THE IMPLICATIONS OF THE REPUBLIC OF INDONESIA'S VISA POLICY ON THE NATIONAL ECONOMY. *Journal of Administration and International Development* , 5 (2), 95-103.

³Hafizhah, W., Butar, PLB, & Fauzi, MR (2025). Analysis Use Visa Index on Job Intention for Foreign Citizens (WNA) in Indonesia: A Study of Error Use Visa Index for Employment Purposes . *Sammajiva : Journal Study Business and Management* , 3 (1), 98-116.

⁴Nugroho, TWA (2017). Optimizing the Role of Timpورا After the Enactment of Regulation President Number 21 of 2016 Concerning Visa- Free Visit. *Journal Scientific Legal Policy* , 11 (3), 263-285.

collaborative , and based detection early . Therefore that , supervision against foreign nationals not Again viewed solely as function administrative immigration , but rather has become part from system protection security national .

In a way normative , supervision administrative to Then crossing and the presence of foreign nationals is authority Directorate General Immigration as arranged in Constitution Number 6 of 2011 concerning Immigration . However , based on Constitution Number 2 of 2002 concerning The Republic of Indonesia National Police , POLRI has task look after security and order society , upholding law , as well as give protection , care and service to society . In context said , POLRI has authority strategic For do detection early to potential threat security involving foreign nationals through function Intelligence Security (Intelkam), enforcement law to action crimes committed by foreign nationals, as well as coordination cross sectoral through the Foreigners Monitoring Team (PORA Team). With however , although authority immigration is in the Directorate General of Immigration, the involvement of the Indonesian National Police is consequence from not quite enough answer guard stability security domestic .

Although Thus , the implementation supervision of foreign nationals by the Indonesian National Police is still ongoing face various constraints . Not yet optimal data integration between system information immigration with system information police causing the exchange process information Not yet ongoing in a way fast and comprehensive ⁵. On the other hand , the development pattern digital crime , increasing existence *digital nomad* , as well as low compliance part manager accommodation in report the presence of foreign nationals results in effectiveness supervision Not yet walk in a way maximum . Most of the study previously more Lots discuss authority Directorate General Immigration in supervision of foreigners , while study about optimization duties and functions of the Indonesian National Police as responsible institution answer guard Public order and security in supervision of foreign nationals is still relatively limited . Condition the show existence gap research *gap* that is needed reviewed more deep .

⁵ Nugraha , DA, Tambunan, A., & Utami, DY (2026). The Role of Intelligence Immigration in Prevention National Security Threats . *Journal Scientific Educational Vehicle* , 12 (5. A), 212-221.

Based on description said , research This become important For analyze position and duties main POLRI in supervision of foreign citizens based on regulation applicable laws and regulations as well as identify various obstacles faced in implementation . In addition , research This aim formulate optimization strategies the role of the Indonesian National Police through strengthening function Intelligence Security , digitalization system supervision , data integration between agencies , and improvement synergy through the Foreigners Monitoring Team (PORA Team). Research results expected can give contribution to development law police , strengthening policy greater supervision of foreign nationals effective , and support realization security and order society in the middle increasing mobility international .

B. RESEARCH METHODS

Study This use method juridical normative and two approaches that is Statute *Approach* and Approach Conceptual (*Conceptual Approach*) Research focus on inventory , assessment and analysis of legal norms positive . As for the material primary law used is Law No. 2 of 2002 concerning the Indonesian National Police, Law No. 6 of 2011 concerning Immigration , Regulations Government Regulation No. 31 of 2013, as well as Regulation Chief of Police related function Intelkam . Then , the material law secondary covering book appropriate text issue law research , journals law , research academic , and so on . Analysis techniques used is analysis qualitative deductive For interesting conclusion normative .

C. RESULTS AND DISCUSSION

The position of the Indonesian National Police in supervision against Foreign Citizens (WNA) is part from implementation the function of the state in look after security and order society . In general juridical , authority the based on Article 13, Article 14 and Article 15 of the Law Number 2 of 2002 concerning The Republic of Indonesia National Police . Although supervision administrative to Then crossing and permits foreign nationals remain authority Directorate General Immigration based on Constitution Number 6 of 2011 concerning Immigration , POLRI has authority preventive and repressive in frame guard stability security national . Implementation

authority the realized through function Intelligence Security (Intelkam), investigation and inquiry action criminal , policing community policing, as well as coordination cross sectoral through the Foreigners Monitoring Team (PORA Team). With Thus , supervision against foreign nationals not only aspect - oriented immigration , but also become part from system maintenance security domestic .

Implementation supervision of foreign nationals by the Indonesian National Police is carried out through various mutually exclusive instruments complement ⁶. In the aspect administratively , the Indonesian National Police has authority issue a Reporting Certificate (STM) as arranged in Article 15 paragraph (1) letter k of the Law Number 2 of 2002. Through mechanism said , hotel managers , lodging , and the party providing place stay to foreign nationals are obliged report the presence of foreign nationals to police . Information the become part from the police database For map distribution of foreign nationals and identify potential disturbance security and order society . In addition , the function Detective Crime and Unit Detective Drugs own authority do investigation and inquiry to action crimes committed by foreign nationals based on provisions of the Criminal Procedure Code and regulations legislation sectoral . At the level community , Bhabinkamtibmas also plays a role do detection early through community policing approach with build communication together apparatus government village , RT/RW, and public in monitor foreign national activities in their respective ⁷environments .

Beside function administrative and enforcement law , aspects intelligence is instrument main in supervision against foreign nationals. Intelligence Security (Intelkam) is functioning as an early warning system that does collection , processing , and analysis information to existence and potential foreign national activities bother security national . In face crime transnational , implementation function the supported by the Indonesian National Police's International Relations Division (Divhubinter) through the National Central Bureau (NCB)-Jakarta which is connector official with

⁶ Safitra , A., Rahmawati, R., & Andriani, R. (2026). Collaborative Governance Model in Supervision of Foreigners in Baubau City . *PROVIDER OF GOVERNMENT SCIENCE JOURNAL* , 5 (1), 48-60.

⁷ Manurung , E. (2023). *The Effectiveness of Bhayangkara Community Security and Order Officers (Bhabinkamtibmas) in Implementation of the Village/ Sub-district Visit Program (Case Study) Kelapa Gading Metro Police Sector* (Doctoral dissertation, Christian University of Indonesia).

the International Criminal Police Organization (ICPO)-Interpol. Through mechanism Work The same international said , the Indonesian National Police can follow up information regarding Red Notice, Blue Notice, etc exchange of related intelligence data with perpetrator crime cross- country ⁸. Synergy the strengthened through coordination of the Foreigner Surveillance Team (PORA Team) as arranged in Article 68 of the Law Number 6 of 2011, so that supervision against foreign nationals is implemented in a way integrated between the Indonesian National Police, Directorate Immigration General , TNI, Prosecutor's Office , government regions and agencies related others to realize system effective , preventive and responsive supervision to dynamics threat security .

⁸Aisya, WR, & Purwati, A. (2025). Interpol Collaboration in Overcome Transnational Economic Crimes : An International and Regional Criminal Law Approach . *Multidisciplinary Research Journal Education* , 2 (8), 565-574.

Draft Supervision Indonesian National Police against Foreign Citizens in Perspective National Security

Draft supervision of Foreign Citizens (WNA) in perspective security national No Again can understood as supervision administrative only , but must placed as part from system protection interest national (*national security*). Increasing mobility man as consequence globalization has give birth to various threat multidimensional security , such as crime transnational , abuse permission stay , crime cyber , human trafficking , to action criminal organized across countries ⁹. In context said , POLRI has position strategic as responsible institution answer look after security and order public through approach preventive , intelligence security , enforcement law , as well as coordination cross sector . Therefore that , concept supervision of foreign nationals is a must built based on principle detection early warning *system* , collaboration inter-agency , utilization technology information and participation public as One unity system security national .

Draft First is Digital-Based Foreign National Supervision, namely supervision digital- based that integrates police data with system information immigration and agencies related ¹⁰. Supervision based technology allows the Indonesian National Police to obtain information about identity , location , activities , and level risks to foreign nationals more fast and accurate . Digitalization system reporting , including development of a Reporting Certificate (STM) based on application , will speed up data exchange *real time* so that support analysis intelligence and retrieval decision based risk (*risk-based policing*). With support *big data* , intelligence artificial intelligence , and *analysis* predictive *policing* , function Intelligence Security (Intelkam) can strengthened as system warning early to potential threats originating from from foreign national activities .

⁹Tabiu, R., Intan, N., & Safiuddin, S. (2023). Globalization and Crime Transnational Organized . *Halu Oleo Law Review* , 7 (1), 99-110.

¹⁰Liyana, PM, Maulidia , H., & Ryanindityo , M. (2026). IMPLEMENTATION OF THE FOREIGNER REPORTING APPLICATION (APOA) TO SUPPORT IMMIGRATION LAW ENFORCEMENT IN ADDRESSING OVERSTAY CASES IN INDONESIA. *Journal of Management: Small and Medium Enterprises (SMEs)* , 19 (1-May), 593-604.

Draft second is Integrated National Security ¹¹Governance , namely governance supervision that prioritizes synergy inter-agency through the Foreigners Monitoring Team (PORA Team). Considering the threat posed by foreign nationals is multidimensional , supervision No can implemented in a way partial by the Indonesian National Police and Directorate General Immigration . Required integrated coordination between the Indonesian National Police, Directorate Immigration General , TNI, Prosecutor's Office , government region , agency employment , as well as institution related other through exchange information , operations together , and mapping of vulnerable areas (*red area*). Institutional integration the will strengthen the country's ability to do prevention , detection early , and response fast to various form threat security national involving foreign nationals .

Draft third is Community-Based Foreign National Supervision ¹², namely supervision based public through approach *community policing* . In draft this , Bhabinkamtibmas become the spearhead of the Indonesian National Police who interact direct with public For build system detection early on in the level local . Capacity building Bhabinkamtibmas about regulations immigration and characteristics threat security involving foreign nationals becomes prerequisite important to be able to do education , receiving report society , as well as build communication with RT/RW administrators , hotel managers , owners rented , as well as manager villa . Through partnership between police and society , supervision against foreign nationals not only become not quite enough answer apparatus enforcer law , but develop become system security capable participatory strengthen resilience security national in a way sustainable .

Based on third draft mentioned , the model of supervision of foreign nationals by the Indonesian National Police in perspective security national built on four main pillars , namely supervision based intelligence (intelligence-led policing) ¹³,

¹¹ Kalu, K. N. (2008). Bridging the Divide: An Integrated Model of National Security Education for a New Era of International Governance. *The American Review of Public Administration*, 38(1), 80-99.

¹² Purba, R. D., Dewi, C. I. D. L., & Dewi, P. E. T. (2025). The Effectiveness of Village-Based Foreigner Supervision at the Class I Special TPI Ngurah Rai Immigration Office. *Jurnal Dialektika: Jurnal Ilmu Sosial*, 23(1), 191-199.

¹³ Ratcliffe, J. H. (2013). Intelligence-led policing. In *Environmental criminology and crime analysis* (pp. 285-304). Willan.

surveillance based digital technology (digital-based supervision ¹⁴), supervision based collaboration institutional (integrated governance ¹⁵), and supervision based community policing ¹⁶. These four pillars form a model of supervision that is preventive , adaptive , and responsive to development threat security contemporary . With Thus , supervision of foreign nationals is not only functioning as instrument enforcement law , but also as an integral part of policy security national aim protect state sovereignty , maintaining stability security domestically , as well as create climate safe and sustainable investment and tourism .

D. Conclusion

Supervision against Foreign Citizens (WNA) is the part that is not inseparable from system security national Because related with protection state sovereignty , maintenance security and order society , as well as prevention various form crime transnational . Based on Constitution Number 2 of 2002 concerning The Republic of Indonesia National Police , POLRI has position strategic in supervision of foreign nationals through function Intelligence Security , enforcement law , policing community policing , and coordination cross sectoral with Directorate General Immigration as well as agency related . Although authority administrative immigration is in the Directorate General of Immigration, the involvement of the Indonesian National Police is important in carry out detection early and maintain stability security national . Concept POLRI supervision of foreign nationals in perspective security national must built through a holistic approach preventive , adaptive , and integrated . Supervision model the relies on four main pillars , namely supervision based intelligence (*intelligence-led policing*), surveillance based digital technology (*digital-based supervision*), supervision based collaboration institutions (*integrated governance*), and supervision based community *policing* .

¹⁴ Azizah, N., Madina, M., Noviani, W., Sulistiyana, S., & Metroyadi, M. (2026). The Role of the Principal as a Supervisor in Improving Digital-Based Educational Quality at SMKN 2 Marabahan. *Journal of Educational Sciences*, 10(3), 550-566.

¹⁵ Haapasaari, P., Ignatius, S., Pihlajamäki, M., Bryhn, A., Sarkki, S., Tuomisto, J. T., ... & Kuikka, S. (2021). Integrated governance for managing multidimensional problems: Potentials, challenges, and arrangements. *Marine Policy*, 123, 104276.

¹⁶ *Ibid.*

Implementation the four pillars expected capable strengthen effectiveness supervision against foreign nationals, increasing ability detection early to potential threats , as well as support realization system security capable national accommodate global dynamics without ignore interest development , investment and tourism national .

BIBLIOGRAPHY

- Aisya, WR, & Purwati, A. (2025). Interpol Collaboration in Overcome Transnational Economic Crimes : An International and Regional Criminal Law Approach . *Multidisciplinary Research Journal Education* , 2 (8), 565-574.
- Azizah, N., Madina, M., Noviani, W., Sulistiyana, S., & Metroyadi, M. (2026). The Role of the Principal as a Supervisor in Improving Digital-Based Educational Quality at SMKN 2 Marabahan. *Journal of Educational Sciences*, 10(3), 550-566.
- Haapasaari, P., Ignatius, S., Pihlajamäki, M., Bryhn, A., Sarkki, S., Tuomisto, J. T., ... & Kuikka, S. (2021). Integrated governance for managing multidimensional problems: Potentials, challenges, and arrangements. *Marine Policy*, 123, 104276.
- Hafizhah, W., Butar, PLB, & Fauzi, MR (2025). Analysis Use Visa Index on Job Intention for Foreign Citizens (WNA) in Indonesia: A Study of Error Use Visa Index for Employment Purposes . *Sammajiva : Journal Study Business and Management* , 3 (1), 98-116.
- Kalu, K. N. (2008). Bridging the Divide: An Integrated Model of National Security Education for a New Era of International Governance. *The American Review of Public Administration*, 38(1), 80-99.
- Liyana, P. M., Maulidia, H., & Ryanindityo, M. (2026). IMPLEMENTATION OF THE FOREIGNER REPORTING APPLICATION (APOA) TO SUPPORT IMMIGRATION LAW ENFORCEMENT IN ADDRESSING OVERSTAY CASES IN INDONESIA. *Journal of Management: Small and Medium Enterprises (SMEs)*, 19(1-May), 593-604.
- Manurung , E. (2023). *The Effectiveness of Bhayangkara Community Security and Order Officers (Bhabinkamtibmas) in Implementation of the Village/ Sub-district Visit Program (Case Study) Kelapa Gading Metro Police Sector* (Doctoral dissertation, Christian University of Indonesia).
- Natasya, CG, Hutaaruk , MC, Gaol, RFL, & Kautsar , MA (2025). Globalization (in Fields of Science and Technology, Economics, Communication , Transportation , Culture). *Cendekia : Journal Multidisciplinary Science* , 1 (3), 100-104.

- Nugraha , DA, Tambunan, A., & Utami, DY (2026). The Role of Intelligence Immigration in Prevention National Security Threats . *Journal Scientific Educational Vehicle* , 12 (5. A), 212-221.
- Nugroho, TWA (2017). Optimizing the Role of Timpora After the Enactment of Regulation President Number 21 of 2016 Concerning Visa- Free Visit. *Journal Scientific Legal Policy* , 11 (3), 263-285.
- Purba , RD, Dewi, CIDL, & Dewi, PET (2025). The Effectiveness of Village-Based Foreigner Supervision at the Class I Special TPI Ngurah Rai Immigration Office. *Journal Dialectics : Journal Social Sciences* , 23 (1), 191-199.
- Ramadan, DP, Purnomo, AS, & Firlana , H. (2025). REVIEW OF THE IMPLICATIONS OF THE REPUBLIC OF INDONESIA'S VISA POLICY ON THE NATIONAL ECONOMY. *Journal of Administration and International Development* , 5 (2), 95-103.
- Ratcliffe, J. H. (2013). Intelligence-led policing. In *Environmental criminology and crime analysis* (pp. 285-304). Willan.
- Safitra , A., Rahmawati, R., & Andriani, R. (2026). Collaborative Governance Model in Supervision of Foreigners in Baubau City . *PROVIDER OF GOVERNMENT SCIENCE JOURNAL* , 5 (1), 48-60.
- Tabiu, R., Intan, N., & Safiuddin, S. (2023). Globalization and Crime Transnational Organized . *Halu Oleo Law Review* , 7 (1), 99-110.
- Constitution Number 2 of 2002 concerning Republic of Indonesia National Police .
- Constitution Number 6 of 2011 concerning Immigration .
- Regulation Government Number 31 of 2013 concerning Regulation Implementation of Law No. 6 of 2011 concerning Immigration .